

Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 PM-07 H-03 INR-10 L-03 NSAE-00

NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20 USIA-15

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TO SECSTATE WASHDC 2473

SECDEF WASHDC

INFO AMEMBASSY BONN

AMEMBASSY HAGUE

AMEMBASSY LONDON

AMEMBASSY PARIS

USNMR SHAPE

USDOCOSOUTH

USLOSACLANT

USCINCEUR

AMEMBASSY VIENNA

S E C R E T USNATO 5271

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR WORKING GROUP MEETING OCTOBER 30

VIENNA FOR USDEL MBFR

REF: A) STATE 211555; B) USNATO 5201

SUMMARY: WORKING GROUP MADE FURTHER CHANGES IN ITS DRAFT
REPORTS ON SHAPE ASSESSMENTS; CONSIDERED NEW U.S. DATA
INPUT ON NATIONAL BREAKDOWNS OF NATO AND PACT FORCES;
DECIDED ON FURTHER STEPS FOR RECONCILING NEW U.S. FIGURES
WITH NATO AGREED DATA; AND FINALLY HEARD INITIAL REACTIONS TO
CHAPTERS V AND VI OF SECOND REPORT ON MOVEMENT CONSTRAINTS.

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NEXT MEETING SCHEDULED FOR NOV 13 UNLESS U.S. HAS FURTHER DATA
TO SUBMIT, IN WHICH CASE EARLIER MEETING WILL BE CALLED. END SUMMARY

1. SHAPE ASSESSMENTS OF OPTION III (AC/276-WP(73)36 (REVISED)) -

SHAPE REP (PLUMMER) PROPOSED LANGUAGE CHANGES TO PARA 4 INDICATING THAT SHAPE HAD SPECIFICALLY ASSUMED AVAILABILITY OF DUAL BASED AIRCRAFT IN ITS ASSESSMENT OF OPTION III. UK REP (LLOYD) - SUPPORTED BY OTHERS -- OBJECTED TO MENTIONING DUAL BASED AIRCRAFT IN CONNECTION WITH ANY REDUCTION OPTION, AND SUGGESTED THAT SHAPE'S POINT WAS ADEQUATELY COVERED BY SENTENCE IN LINE THREE OF PAGE 3 ("IT IS NOTED..."). AS COMPROMISE WG AGREED TO DELETE SENTENCE IN LINE EIGHT OF PAGE 3 ("IT IS ON THAT ASSUMPTION...") AS WELL AS LAST SENTENCE OF PARAGRAPH. PHRASE IN PARA 6 (LINE SIX): "ALBEIT SOMEWHAT DEGRADED" ALSO REPLACED BY "WITH SOME LOSS OF FLEXIBILITY." PAPER IS NOW AGREED WITH EXCEPTION OF CONTINUING U.S. RESERVATION.

2. SHAPE ASSESSMENTS OF BELGIAN, UK AND U.S. JULY 27 PAPERS (AC/276-WP(73)35/1 (REVISED)) - UK REP SUGGESTED THAT SINCE PAPER LARGELY OVERTAKEN BY EVENTS, THIS MIGHT AFFECT ITS DISPOSITION BY WG. OTHERS CONTENDED THAT PAPER REPRESENTED USEFUL HISTORICAL STUDY, TO BE REGARDED AS BUILDING BLOCK WHICH CONTRIBUTED TO DEVELOPMENT OF FINAL ALLIED POSITION. AGREEMENT THEREFORE REACHED THAT CHAIRMAN WOULD IDENTIFY FOREGOING POINTS IN A COVER NOTE, THUS ACCOUNTING FOR STATISTICAL AND OTHER ELEMENTS OF PAPER WHICH HAD NOW EITHER BEEN REVISED OR OVERTAKEN BY EXISTENCE OF A NOW AGREED ALLIED NEGOTIATING POSITION. PAPER AND COVER NOTE APPROACH ARE NOW AGREED EXCEPT FOR U.S. AND TURKEY, LATTER EXPECTING NO BASIC OBJECTION.

3. DATA - U.S. REP CIRCULATED COUNTRY BREAKDOWNS FOR NATO AND WARSAW PACT FORCES AS CONTAINED REF A. LONG DISCUSSION ENSUED ON FURTHER WG ACTION TO RECONCILE U.S. AND AGREED TOE CONFERENCE DATA (DETAILS SEPTEL).

4. CHAPTERS V AND VI OF THE SECOND REPORT ON MOVEMENT CONSTRAINTS (AC/276-WP(73)16/1) - CHAIRMAN ASKED FOR INITIAL COMMENTS ON A PROPOSED "CONCLUSIONS" CHAPTER WHICH WOULD HIGHLIGHT SALIENT ELEMENTS OF ENTIRE SECOND REPORT ON CONSTRAINTS.

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PROPOSED TEXT IS IN MILSTAM (MBFR)-30-73 (POUCHED). UK REP NOTED HIS AUTHORITIES GENERAL DISLIKE FOR CONCLUSIONS, AND TURKISH REP (GUR) SUGGESTED THAT WG SHOULD REACH AGREEMENT ON BASIC DOCUMENT BEFORE ATTEMPTING TO DO SO ON CONCLUSIONS. CHAIRMAN THEREFORE PROPOSED THAT WG TAKE UP CHAPTERS V AND VI, RETURNING TO ISSUE OF WHETHER A CONCLUSIONS CHAPTER WOULD BE NEEDED AT A LATER MEETING.

5. REGARDING CHAPTER V, SEVERAL DELEGATIONS REPORTED THEY COULD ACCEPT TEXT AS IS, BUT DUTCH REP (QUANJER) FOUND PARA 90 TOO CATEGORICAL FROM A PURELY MILITARY STANDPOINT IN ITS REJECTION OF A ZONAL SYSTEM FOR NATO. CANADIAN REP (BECKETT) PROPOSED PARA 90 BE DELETED, WHICH WAS SUPPORTED BY SEVERAL

OTHER REPS. CHAIRMAN THEREFORE NOTED THAT TEXT OF CHAPTER V WAS APPROVED BY ALL BUT THREE DELEGATIONS (DENMARK, U.S. AND TURKEY) WITH DECISION ON PARA 90 (IN OR OUT) TO BE PROVIDED BY CAPITALS.

6. AS TO CHAPTER VI - NUMEROUS REPS SAID THEY COULD ACCEPT DRAFT TEXT. TURKISH REP STATED THAT HIS AUTHORITIES WISHED TO HAVE ANY REFERENCE TO TURKEY AS PART OF A CONSTRAINTS SYSTEM OPERATING ON ITS TERRITORY, REMOVED FROM TEXT (THIS APPLIES TO PARAS 125, 131, 132). TURKEY, HE ADDED, WOULD NOT ACCEPT ANY FORM OF CONSTRAINTS FOR ITSELF. HE ALSO PROPOSED NEW LANGUAGE FOR SECOND SUBPARA OF PARA 124 WHICH WOULD HAVE EFFECT OF TASKING NEGOTIATORS TO SEEK SOVIET AGREEMENT TO UNILATERAL CONSTRAINTS IN THE SOUTHERN REGION. WG DECIDED TO RETURN TO ISSUE AT NEXT MEETING, WITH CHAIRMAN ASKING FOR FURTHER COMMENTARY AS TO WHETHER CHAPTER WAS TOO HYPOTHETICAL GIVEN VERY STRONG IMPROBABILITY OF USSR ACCEPTING CONSTRAINTS ON SOVIET TERRITORY.

7. COMMENT: ALL STANDARD ITEMS ON WG AGENDA ARE NOW AWAITING U.S. RESPONSES. WOULD APPRECIATE AUTHORITY TO ACT ON SHAPE ASSESSMENTS. WE ALSO BELIEVE THAT IF PROPERLY CAVEATED AS A PURELY TECHNICAL STUDY, SECOND REPORT ON MOVEMENT CONSTRAINTS COULD BE MOVED FORWARD INCLUDING AT LEAST CHAPTER V. WOULD APPRECIATE WASHINGTON PREFERENCES AS TO WHAT SHOULD BE DONE WITH CHAPTER VI. IF IT IS RETAINED, WE WOULD IN ANY CASE OBJECT TO ANY LANGUAGE (I.E., NEW TURKISH PROPOSAL) CALLING FOR NEGOTIATORS TO SEEK UNILATERAL SOVIET
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CONSTRAINTS. NEXT SCHEDULED MEETING NOVEMBER 13, DURING WHICH IT WOULD

BE HELPFUL TO DISPOSE OF ALL FOREGOING MATTERS, THUS FREEING WG TO SUPPORT SPC ON QUICK REACTION REQUIREMENTS, WHICH WILL PROBABLY COME UP DURING LATTER'S CONSIDERATION OF U.S. PAPER ON NEGOTIATED INSPECTION. END COMMENT
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